

Residence Criteria and Residence Situations for the 2020 Census

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Residence Criteria and Situations

Purpose

The goal of the Decennial Census is to count everyone once, only once, and in the right place.

The Residence Criteria and Situations support the Decennial Census by providing guidance on:

- Who should be counted
- Where they should be counted

Census Act of 1790

The Decennial Census Residence Criteria and Situations are rooted in the **Census Act of 1790**, which established the concept of “usual residence” to determine where people were to be counted.

- “Usual Residence” is defined as where a person lives and sleeps most of the time.
- The Act included a provision for counting people who are temporarily absent, which allows for the count of federally affiliated personnel overseas.

Title 13 gives the Census Bureau director the authority to apply the residence criteria for the Decennial Census.

Residence Criteria and Situations

Apportionment and Redistricting

Apportionment

- Apportionment is the process of dividing the 435 seats in the U.S. House of Representatives among the 50 states.
- The **apportionment population** consists of the resident population of the 50 states plus overseas federal employees (military and civilian) and their dependents living with them – and only requires state population counts.

Redistricting

- Redistricting is the process of revising the geographic boundaries of congressional, state legislative, or other district boundaries so that residents have a fair and equal share in the way they are governed.
- Public Law 94-171 requires the Census Bureau to provide redistricting data to the 50 states.
- Redistricting data files are based on the **resident population** which has not included any component of the overseas federal employee population.

Residence Criteria and Situations

Reviewing the Residence Criteria and Situations for 2020

- A working group was convened in 2014 to conduct a review of the Residence Criteria and Situations.
- A Federal Register (FR) notice was issued in May 2015 that gave the public an opportunity to review the 2010 Residence Criteria and Situations and provide written comments.
- Key stakeholders were contacted about the FR notice, such as:
 - U.S. Congressional offices and Governors' offices
 - House Oversight and Government Reform Committee
 - Congressional Black Caucus
 - National Conference of State Legislatures
- There were **262** comments received on the 2010 Residence Criteria and Situations.
 - **162** commented on where prisoners were counted, with **156** of them saying that prisoners should be counted at their home or pre-incarceration address.
 - **87** commented on where deployed military were counted, with all **87** advocating for including them in the resident population and treating them the same as "people temporarily away for work."
 - **13** comments were received on other topics, such as group homes for juveniles, non-correctional residential treatment centers for juveniles, and boarding school students.

Residence Criteria and Situations

Reviewing the Residence Criteria and Situations for 2020

- A second Federal Register (FR) notice was issued in June 2016 that gave the public an opportunity to review and comment on the Proposed 2020 Residence Criteria and Situations. The second FR notice included a summary of comments on the May 2015 FR notice, as well as the Bureau's responses to those comments.
- **77,958** comments were received on the Proposed 2020 Census Residence Criteria and Situations.
 - **77,887** commented on where prisoners were counted, with **77,863** of them saying that prisoners should be counted at their home or pre-incarceration address.
 - **44** commented on where deployed military were counted, with **40** advocating for including them in the resident population and treating them the same as "people temporarily away for work."
 - **62** comments were received on other topics, such as group homes for adults, non-correctional residential treatment centers for juveniles, and boarding school students.
- The third FR notice announced the final Residence Criteria and Situations and includes a summary of the comments received on the 2016 FR notice and the Census Bureau's responses.

2020 Residence Criteria and Residence Situations from the Final Federal Register Notice

Residence Criteria for 2020

- Count people at their usual residence, which is the place where they live and sleep most of the time.
- People in certain types of group facilities on Census Day are counted at the group facility.
- People who do not have a usual residence, or who cannot determine a usual residence, are counted where they are on Census Day.

The Residence Situations for 2020 include:

- A change to where military and civilian employees of the U.S. government who are deployed overseas are counted.
- Continuing to count people in correctional facilities on Census Day at the facility.
- Additional changes to more minor residence situations (the full set is provided on slide 9).

Residence Criteria and Situations

Residence Situations for 2020: Federally Affiliated Military and Civilians **Deployed and Stationed Overseas**

- **In 2010**, military and civilian employees of the U.S. government who were deployed or stationed/assigned overseas, and their dependents living with them, were counted in their **home state** in the U.S. for **apportionment purposes only**. They were not included in the resident population used for redistricting.
- **For 2020:**
 - A distinction will be made between those who are deployed overseas and those who are stationed overseas.
 - Military and civilian employees of the U.S. government who are **deployed** overseas (while stationed/assigned in the U.S.) will be counted at their **usual residence** and included in the U.S. **resident population** (used for redistricting as well as apportionment). This change is consistent with the concept of usual residence. “Deployed” refers to a temporary assignment to a place other than the normal duty station.
 - Military and civilian employees of the U.S. government who are **stationed/assigned overseas**, and their dependents living with them, continue to be counted in their **home state** in the U.S. for **apportionment purposes only**. “Stationed/assigned” refers to a permanent duty station. For service members, this is the post of duty/official station, including a ship. For civilian employees, this is the permanent work assignment location.

Residence Criteria and Situations

Residence Situations for 2020: Prisoners

- Historically, people in correctional facilities on Census Day have been counted at the facility.
- **For 2020**, we will continue counting prisoners at the facility. This approach is consistent with the concept of usual residence as applied to this population.
- The Census Bureau will provide **two tools** to assist states if they want to make their own decisions about whether to include prisoners when they redraw district boundaries:
 - The 2020 Census *Redistricting Data (PL 94-171) Summary File* release will include group quarters data, so data users can exclude certain populations (e.g., prisoners) when redrawing boundaries
 - A special product to assist states with reallocating their own prisoner population counts. Any state that requests this product will submit a data file (indicating where each prisoner was incarcerated on Census Day, as well as their pre-incarceration address) in a specified format. If the file includes the necessary data, supplemental information will be provided that the state could use to construct alternative within-state tabulations for its own purposes. However, the Census Bureau will not use the information in this product to make any changes to the official decennial census counts.

Residence Criteria and Situations

Residence Situations for 2020: Other Residence Situations

Non-Correctional Residential Treatment Centers for Juveniles

- **In 2010**, juveniles in non-correctional residential treatment centers were counted at the facility.
- **For 2020**, they will be counted at their usual home elsewhere, or at the facility if they have no usual home elsewhere.

Non-U.S. Citizens in the Federally Affiliated Overseas Population

- **In 2010**, the federally affiliated overseas count did not include non-U.S. citizen military/civilian federal employees.
- **For 2020**, we will include in the federally affiliated overseas count any non-U.S. citizens who are military/civilian employees of the U.S. government and are deployed/stationed/assigned overseas.

Religious Group Quarters

- **In 2010**, those in Religious Group Quarters were counted at their usual home elsewhere, or at the facility if they had no usual home elsewhere.
- **For 2020**, they will be counted at the facility.

Crews of U.S. Flag Maritime/Merchant Vessels

- **In 2010**, vessels sailing from a U.S. port to a foreign port or from a foreign port to a U.S. port on Census day were not counted in the census.
- **For 2020**, those on these vessels on Census Day will be counted in the census.

These changes are consistent with the concept of usual residence. All other residence situations remain unchanged from 2010.

Residence Criteria and Residence Situations for 2020

Questions??